

Changes in the Economic Well-Being Following the Death of a Spouse: Are Public Survivor Pensions Sufficient? The Case of France

Discussion

Carole Bonnet Jean Michel Hourriez

INED CREST-INSEE

Discussant: Christine Hauser
Collegio Carlo Alberto and CHILD

- Normative and Positive
- Start with Positive (easier)

The Positive Question:

- Upon death of retired spouse:
 - ↓ household income
 - ↓ expenses
- How to ensure equal standards of living for surviving spouse?
 - Choosing the right standards equivalence scale
 - Survivor pension: formula as a function of own and deceased spouse's pensions

The Right Equivalence Scale

- General population: OECD scale is $N^{0.70}$
- Old population: Proportion of expenditure on public vs. private goods different? (Housing, health care, hired aid, transportation...)
- Compare expenditure of general pop. with that of hh > 65 , and find similar scale
- Accounting for low mobility of widows $\rightarrow N^{0.62}$
- Difficulties:
 - Composition of older hh different from general pop.
 - Missing counterfactual: cons. of spouse had he survived (burden or boost?)
 - Habit consumption: Do widows fail to reoptimize cons. st new budget? Is their choice a consequence of available budget or a necessity? How stubborn are habits? Should government accommodate for them?

Equivalence Formula and Current Pension Plans

- Equivalence formula as function of own and spouse's pension

$$SP = \frac{2}{3}P_D - \frac{1}{3}P_S$$

- Current legislation:
 - Basic scheme and complementary scheme:
fixed % of deceased spouse's pension
→ pension as asset, as inheritable entitlement
 - Means tested scheme: survivor pension reduced beyond a threshold for
(survivor pension + own pension)
→ pension as insurance for women who don't have own revenue
- None of the two schemes guarantees equivalent living standards.
Ambiguous results.

- In reality, do living standards increase or decrease on average upon widowhood?
- Data: Income Tax survey 1996-2001, rotating panel of 3 years
- Living standards rankings for individuals over 65 (controlling for socio economic variables)
 - Women: divorced < widowed < single < avg. pop
 - Men: single < divorced = avg. pop < widowed
- Reasons:
 - Change in income
 - Unobserved heterogeneity (spouse's occupation, age at death...)

- Longitudinal:
 - Compare income in 2 years: Pre (Death year) Post
 - Drop in income and living standards for widows, drop in income and increase in living standards for widowers
 - Potential difficulty: income in first year following death can be different from long run (sale of property and assets, inheritance, aid from other sources...)
- Cross-sectional:
 - Break down ratio of living standards for widows / couples
 - Half of gap due to change in resources after death of spouse
 - Other half due to pre-existing differences
- Most important predictor of change: LFP of widow(er)

The Normative Question

- Objective of survivor pension: Equal standards of living to widows
- Reasons:
 - Support couples as systems of hh production and raising children
 - Pension as replacement of labor income
- Questions:
 - Is it appropriate to reduce pension in some cases?
 - Should pension depend on previous and current hh composition?
 - Division of labor and presence of children
 - Does means testing penalize couples who both worked during lifetime?
 - More generally: how much insurance should the pension system provide, given effects on lifetime choices such as fertility and LFP?

- Forecasting: given current family structure and LFP
- Feasibility and government budget
- Implications on never married
- Look further into old's consumption and income based on city/countryside, age, education, family situation